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Service Organizations – Proposed ISA 402 (Revised and Redrafted) (Marked from Exposure Draft) – September 2008 IAASB Agenda Item 9-B

PROPOSED INTERNATIONAL STANDARD ON AUDITING 402

(REVISED AND REDRAFTED)

AUDIT CONSIDERATIONS RELATING TO AN ENTITY USING A THIRD-PARTY SERVICE ORGANIZATION

(Effective for audits of financial statements for periods beginning on or after December 15, 2009)

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Proposed International Standard on Auditing (ISA) 402 (Revised and Redrafted), “Audit Considerations Relating to an Entity Using a Third-Party Service Organization” should be read in conjunction with ~~proposed~~ ISA 200 (Revised and Redrafted), “Overall Objectives of the Independent Auditor,” and the Conduct of an Audit in Accordance with International Standards on Auditing.”

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Introduction

Scope of this ISA

1. This International Standard on Auditing (ISA) deals with the user auditor's responsibilities to obtain sufficient appropriate audit evidence when an entity uses one or more third-party service organizations whose services are relevant to the audit of a user entity's financial statements. Specifically, it expands on how the auditor applies ISA 315 (Redrafted)¹ and ISA 330 (Redrafted)² in obtaining an understanding of the user entity, including internal control relevant to the audit, sufficient to identify and assess and respond to the risks of material misstatement ~~and in by~~ designing and performing further audit procedures.
2. Many entities outsource aspects of their business to organizations that provide services ranging from performing a specific task under the direction of an entity to replacing an entity's entire business units or functions, such as the tax compliance function. Many of the services provided by such organizations are integral to the entity's business operations; however, not all those services are ~~directly linked to an entity's information system relevant to financial reporting~~ relevant to the audit.
3. Services provided by a service organization are relevant to the audit of a user entity's financial statements when those services, and the controls over them, affect the user entity's information system, including related business processes, relevant to financial reporting. Although most controls at the service organization are likely to relate to financial reporting, there may be other controls that may also be relevant to the audit, such as Information Technology (IT) controls. A service organization's services are part of ~~an a user~~ entity's information system, including related business processes, relevant to financial reporting if the key services affect any of the following:
 - (a) The classes of transactions in the user entity's operations that are significant to the entity's financial statements;
 - (b) The procedures, within both ~~information technology (IT)~~ and manual systems, by which the user entity's transactions are initiated, recorded, processed, corrected as necessary, transferred to the general ledger and reported in the financial statements;
 - (c) The related accounting records, either in electronic or manual form, supporting information and specific accounts in the user entity's financial statements that are used to initiate, record, process and report the user entity's transactions; this

¹ ISA 315 (Redrafted), "Identifying and Assessing the Risks of Material Misstatement Through Understanding the Entity and Its Environment."

² ISA 330 (Redrafted), "The Auditor's Responses to Assessed Risks."

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includes the correction of incorrect information and how information is transferred to the general ledger;

- (d) How the user entity's information system captures events and conditions, other than transactions, that are significant to the financial statements;
 - (e) The financial reporting process used to prepare the user entity's financial statements, including significant accounting estimates and disclosures; and
 - (f) Controls surrounding journal entries, including non-standard journal entries used to record non-recurring, unusual transactions or adjustments.
4. The focus of this ISA is on ~~an~~ a user entity's use of a third-party service organization, but it may also be applicable, adapted as necessary in the circumstances, to situations where an component auditor is engaged to perform a statutory audit of the financial statements of a component entity who uses the shared services provided by another component, and a shared service center those services are relevant to the audit of the component's financial statements which provides services to a group of related entities.³
- [ISSUE B]**
5. This ISA does not apply to services provided by ~~an organization, such as a~~ financial institution~~s~~; that are limited to processing, for an entity's account held at the financial institution, an entity's transactions that are specifically authorized by the entity, such as the processing of checking account transactions by a bank or the processing of securities transactions by a broker. In addition, this ISA does not apply to the audit of transactions arising from proprietary financial interests in other entities, such as partnerships, corporations and joint ventures, when proprietary interests are accounted for and reported to interest holders.

Effective Date

6. This ISA is effective for audits of financial statements for periods beginning on or after ~~December 15, 2009~~.

Objectives **[ISSUE C]**

7. The objectives of the user auditor, when the user entity uses the services of a service organization, ~~are~~ is
- (a) ~~T~~ To obtain an understanding of the nature and significance of the services provided by the service organization and their effect on the user entity's internal

³ ISA 600 (Revised and Redrafted), "Special Considerations—Audits of Group Financial Statements (Including the Work of Component Auditors)," defines the term "component" and provides further guidance on special considerations that apply to group audits, in particular those that involve component auditors.

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control relevant to the audit, sufficient to identify, and assess ~~and respond to~~ the risks of material misstatement; and

(b) To design and perform audit procedures responsive to those risks.

Definitions

8. For purposes of this ISA, the following terms have the meanings attributed below:

(a) Complementary user entity controls – Controls that the service organization assumes, in the design of its service, will be implemented by user entities, and which, if necessary to achieve control objectives, are identified in the description of ~~the its~~ system.

~~(a)~~(b) Other auditor – An auditor performing tests of controls or substantive procedures at the service organization at the request of the user auditor. A service auditor may also act in the capacity of an other auditor. [ISSUE D.3]

~~(b)~~(c) Service auditor – An auditor who, at the request of the service organization, provides an assurance report on the controls of a service organization.

~~(e)~~(d) Service organization – A third--party organization (or segment of a third--party organization) that provides services to user entities that are part of those entities' information systems relevant to financial reporting.

~~(d)~~(e) Service organization's system – The policies and procedures designed, implemented and maintained by the service organization to provide user entities with the services covered by the service auditor's report.

~~(e)~~(f) Subservice organization – A service organization used by another service organization to perform some of the services provided to user entities that are part of those user entities' information systems relevant to financial reporting.

~~(f)~~(g) User auditor – An auditor who audits and reports on the financial statements of a user entity.

~~(g)~~(h) User entity – An entity that uses a service organization and whose financial statements are being audited.

~~(g)~~(i) Report on the description and design of controls at a service organization (referred to in this ISA as a Type A report) – A report that comprises:

(i) A description, prepared by management of the service organization, of the service organization's system, control objectives and related controls that have been designed and implemented as at a specified date; and

(ii) A report with the objective of conveying reasonable assurance that includes the service auditor's opinion on the description of the service organization's

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system, control objectives and related controls and the suitability of the design of the controls to achieve the specified control objectives.

Type A reports are typically reports issued under [proposed] International Standard for Assurance Engagements (ISAE) 3402⁴ or recognized national standards. **[ISSUE E]**

~~(H)~~(j) Report on the description, design, and operating effectiveness of controls at a service organization (referred to in this ISA as a Type B report) – A report that comprises:

- (i) A description, prepared by management of the service organization, of the service organization's system, control objectives and related controls, their design and implementation as at a specified date or throughout a specified period; and, in some cases, their operating effectiveness throughout a specified period; and
- (ii) A report with the objective of conveying reasonable assurance that includes:
 - a. The service auditor's opinion on the description of the service organization's system, control objectives and related controls, the suitability of the design of the controls to achieve the specified control objectives, and the operating effectiveness of the controls; and
 - b. A description of the service auditor's tests of the controls and the results thereof.

Type B reports are typically reports issued under [proposed] ISAE 3402 or recognized national standards. **[ISSUE E]**

Requirements **[ISSUE D.1]**

Obtaining an Understanding of the Services Provided by a Service Organization, Including Internal Control

9. When obtaining an understanding of the entity in accordance with ISA 315 (Redrafted),⁵ the user auditor shall obtain an understanding of how a user entity uses the services of a service organization in ~~its~~the user entity's operations, including: (Ref: Para. A1-A2)
- (a) The nature of the services provided by the service organization and the significance of those services to the user entity, including the effect thereof on the user entity's internal control; (Ref: Para. A34-A25)

⁴ [Proposed] ISAE 3402, "Assurance Reports on Controls at a Third-Party Service Organization."

⁵ ISA 315 (Redrafted), paragraph 11.

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~~(b)~~ The nature and materiality of the transactions processed or accounts or financial reporting processes affected by the service organization; ~~and~~ (Ref: Para. A6)

~~(b)(c)~~ The degree of interaction between the activities of the service organization and those of the user entity; and (Ref: Para. A73-A4)

~~(e)(d)~~ The nature of the relationship between the user entity and the service organization, including the relevant contractual terms for the relevant activities undertaken by the service organization. (Ref: Para. A85-A118)

10. When obtaining an understanding of internal control relevant to the audit in accordance with ISA 315 (Redrafted),⁶ the user auditor shall evaluate the design and implementation of relevant controls at the user entity ~~that relate to the services performed by the service organization, including those~~ that are applied to the transactions processed by the service organization, ~~and relevant monitoring controls.~~ (Ref: Para. A129-A144)

11. The user auditor shall determine whether a sufficient understanding of the nature and significance of the services provided by the service organization and their effect on the user entity's internal control relevant to the audit has been obtained to provide a basis for the identification and assessment of risks of material misstatement.

~~1244.~~ If the user auditor is unable to obtain ~~that a sufficient~~ understanding from ~~information on the service organization available at~~ the user entity, the user auditor shall obtain that understanding ~~audit evidence~~ from one or more of the following procedures: (Ref: Para. A1542-A1946)

(a) Obtaining a Type A or Type B report, if available; **[ISSUE D.2]**

(b) Contacting the service organization, through the user entity, to obtain specific information;

~~(cd)~~ Visiting the service organization and performing such procedures; ~~or~~

~~(de)~~ Requesting that a service auditor be engaged Using an other auditor to perform procedures that will provide the necessary information about the relevant controls at the service organization; ~~or~~ **[ISSUE D.3]**

~~Assessing the Risks of Material Misstatement~~

~~12. — MOVED TO BECOME NEW PARAGRAPH 17~~

⁶ ISA 315 (Redrafted), paragraph 12.

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Using a Type A or Type B Report to Support the User Auditor's Understanding of the Service Organization and Its Internal Control

1345. In determining the sufficiency and appropriateness of the audit evidence provided by a Type A or Type B report in support of the user auditor's opinion, the user auditor shall be satisfied as to the service auditor's professional ~~reputation~~, competence and independence from the service organization, as well as the adequacy of the standards under which the Type A or Type B report was issued. (Ref: Para. A2129) **[ISSUE E]**

1413. If the user auditor plans to use a Type A or Type B report as audit evidence about the design and implementation of controls at the service organization, the user auditor shall: (Ref: Para. A2248-A2349)

- (a) Evaluate whether the description of controls at the service organization is at a date or for a period that is appropriate for the user auditor's purposes;
- (b) Evaluate the sufficiency and appropriateness of the evidence provided by the report for the understanding of the user entity's internal control relevant to the audit; and
- (c) Determine whether complementary user entity controls identified by the service organization are relevant to the user entity and if so, obtain an understanding of whether the user entity has designed and implemented such controls.

Responding to the Assessed Risks of Material Misstatement

1548. In responding to assessed risks in accordance with ISA 330 (Redrafted), the user auditor shall: (Ref: Para. A2432-A2835)

- (a) Determine whether sufficient appropriate audit evidence concerning the relevant financial statement assertions is available from records held at the user entity; and, if not,
- (b) Perform further audit procedures to obtain sufficient appropriate audit evidence or ~~request the service auditor use an other auditor~~ to perform those procedures at the service organization on the user auditor's behalf. **[ISSUE D.2]**

Tests of Controls

1642. When the user auditor's risk assessment includes an expectation that controls at the service organization are operating effectively ~~for certain assertions for which controls are applied only at the service organization~~, the user auditor shall obtain audit evidence about the operating effectiveness of those controls from one or more of the following procedures: (Ref: Para. A2947)

- (a) Obtaining a Type B report, if available; **[ISSUE D.1]**

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- (be) Performing appropriate tests of controls at the service organization; ~~or~~
- (cb) ~~Requesting the service auditor Using an other auditor~~ to perform tests of controls at the service organization on behalf of the user auditor; ~~or~~ **ISSUE D.2]**

Using a Type B Report as Audit Evidence that Controls at the Service Organization Are Operating Effectively

Using an Assurance Report from a Service Auditor

~~13. MOVED TO BECOME NEW PARAGRAPH 14~~

1744. If the user auditor plans to use a Type B report as audit evidence that controls at the service organization are operating effectively, the user auditor shall determine whether the service auditor's report provides sufficient appropriate audit evidence about the effectiveness of the controls to support the user auditor's risk assessment by: (Ref: Para. A3020-A3928)

- (a) Evaluate ing whether the description of controls at the service organization is at a date or for a period that is appropriate for the user auditor's purposes;
- ~~(b) Evaluate the sufficiency and appropriateness of the evidence provided about the effectiveness of controls for the relevant assertions;~~
- (be) Determine ing whether complementary user entity controls identified by the service organization are relevant to the user entity, and if so, obtain an understanding of whether the user entity has designed and implemented such controls and, if so test ing their operating effectiveness;
- (cd) Evaluate ing the adequacy of the time period covered by the tests of controls and the time elapsed since the performance of the tests of controls; and
- (de) Evaluate ing whether the specific tests of controls performed by the service auditor and the results thereof are relevant to ~~these~~ assertions in the user entity's financial statements to determine if sufficient appropriate audit evidence has been obtained about the operating effectiveness of the controls to support the user auditor's risk assessment.

~~15. MOVED TO BECOME NEW PARAGRAPH 13~~

~~16. MOVED TO BECOME NEW PARAGRAPH 20~~

~~17. MOVED TO BECOME NEW PARAGRAPH 21~~

Other Audit Evidence Considerations Regarding Service Organizations

~~18. MOVED TO BECOME NEW PARAGRAPH 15~~

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Fraud, Non-Compliance with Laws and Regulations and Uncorrected Misstatements in Relation to Activities at the Service Organization

~~1849.~~ The user auditor shall inquire of management of the user entity whether the user entity is aware of, or whether the service organization has reported to the user entity, any fraud, non-compliance with laws and regulations or uncorrected misstatements and, if so, the user auditor shall evaluate how they affect the nature, timing and extent of the user auditor's further audit procedures. (Ref: Para. A~~4036~~)

Reporting by the User Auditor

~~19A16.~~ The auditor ~~is required to~~shall modify the opinion in the auditor's report in accordance with ISA 705 (Revised and Redrafted).⁷ If:

(a) the user auditor is unable to obtain ~~a~~ sufficient understanding of the user entity's internal control relevant to the audit ~~by performing the procedures required by paragraphs 9-11 of this ISA to provide a basis for the identification and assessment of risks of material misstatement; or,~~

(b) the user auditor is unable to obtain sufficient appropriate audit evidence about the operating effectiveness of controls at the service organization to support the user auditor's opinion on the user entity's financial statements. (Ref: Para. A41)

[ISSUE D.4]

~~2046.~~ The user auditor shall not refer to the work of a service auditor in the user auditor's report containing an unmodified opinion unless required by law or regulation to do so. If such reference is required by law or regulation, the user auditor's report shall indicate that the reference does not diminish the user auditor's responsibility for the audit opinion. (Ref: Para. A~~4230~~)

~~2147.~~ If reference to the work of a service auditor is relevant to an understanding of a modification to the user auditor's opinion, the user auditor's report shall indicate that such reference does not diminish the user auditor's responsibility for that opinion. (Ref: Para. A~~4334~~)

⁷ ~~{Proposed}~~ ISA 705 (Revised and Redrafted), "Modifications to the Opinion in the Independent Auditor's Report," paragraph ~~6(9)~~.

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Application and Other Explanatory Material

Obtaining an Understanding of the Services Provided by a Service Organization, Including Internal Control

Sources of Information (Ref: Para. 9)

A~~142~~. Information on the nature of the services provided by a service organization may be available from a wide variety of sources, such as:

- User manuals;
- System overviews;
- Technical manuals;
- The contract or service level agreement between the user entity and the service organization;
- Reports by service organizations, internal auditors or regulatory authorities on controls at the service organization; and
- Reports by the service auditor, including management letters, if available.

A~~213~~. Knowledge obtained through the user auditor's experience with the service organization, for example through experience with other audit engagements, may also be helpful in obtaining an understanding of the nature of the services provided by the service organization. This may be particularly helpful if the services and controls at the service organization over those services are highly standardized.

Nature of the Services Provided by the Service Organization (Ref: Para. 9(a))

A~~31~~. A user entity may use a service organization such as one that processes transactions and maintains related accountability, or records transactions and processes related data. Service organizations that provide such services include, for example, bank trust departments that invest and service assets for employee benefit plans or for others, mortgage bankers that service mortgages for others, and application service providers that provide packaged software applications and a technology environment that enables customers to process financial and operational transactions. The Appendix to this ISA provides examples of some types of service organizations.

A~~42~~. Examples of service organization services that are relevant to the audit include:

- Maintenance of the user entity's accounting records.
- Management of assets.
- Initiating, recording or processing transactions as agent of the user entity.

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Considerations Specific to Smaller Entities

A5. Smaller entities may use external bookkeeping services to maintain their accounting records and prepare their financial statements. The use of such a service organization for the preparation of its financial statements does not relieve management of the smaller entity and, where appropriate, those charged with governance of their responsibilities for the financial statements.⁸

Nature and Materiality of Transactions Processed by the Service Organization ~~and the Degree of Interaction~~ (Ref: Para. 9(b))

A63. A service organization may establish policies and controls that affect the user entity's internal control. These policies and controls are at least in part physically and operationally separate from the user entity. The significance of the controls of the service organization to those of the user entity depends on the nature of the services provided by the service organization, including the nature and materiality of the transactions it processes for the user entity. In certain situations, the transactions processed and the accounts affected by the service organization may not appear to be material to the user entity's financial statements, but the nature of the transactions processed may be significant and the user auditor may determine that an understanding of those controls is necessary in the circumstances.

The Degree of Interaction between the Activities of the Service Organization and the User Entity (Ref: Para. 9(c))

A74. The significance of the controls of the service organization to those of the user entity also depends on the degree of interaction between its activities and those of the user entity. The degree of interaction refers to the extent to which a user entity is able to and elects to implement effective controls over the processing performed by the service organization. For example, a high degree of interaction exists between the activities of the user entity and those at the service organization when the user entity authorizes transactions and the service organization processes and does the accounting ~~for~~ those transactions. In these circumstances, it may be practicable for the user entity to implement effective controls over those transactions. On the other hand, when the service organization initiates or initially records, processes, and does the accounting ~~for~~ the user entity's transactions, there is a lower degree of interaction between the two organizations. In these circumstances, the user entity may be unable to, or may elect not to, implement effective controls over these transactions at the user entity and may rely on controls at the service organization.

⁸ ISA 200 (Revised and Redrafted), "Overall Objectives of the Independent Auditor and the Conduct of an Audit in Accordance with International Standards on Auditing," paragraph 4 and A2-A3.

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Nature of the Relationship between the User Entity and the Service Organization (Ref: Para. 9(~~de~~))

A~~85~~. The contract or service level agreement between the user entity and the service organization may provide for matters such as:

- The information to be provided to the user entity and responsibilities for initiating transactions relating to the activities undertaken by the service organization;
- The application of requirements of regulatory bodies concerning the form of records to be maintained, or access to them;
- The indemnification, if any, to be provided to the user entity in the event of a performance failure;
- Whether the service organization will provide a Type A or Type B report; and
- Whether the user auditor has rights of access to the accounting records of the user entity maintained by the service organization and other information necessary for the conduct of the audit.
- Whether the agreement allows for direct communication between the user auditor and the service auditor.

A~~96~~. There is a direct relationship between the service organization and the user entity and between the service organization and the service auditor. These relationships do not necessarily create a direct relationship between the user auditor and the service auditor. When there is no direct relationship between the user auditor and the service auditor, communications between the user auditor and the service auditor are usually conducted through the user entity and the service organization. A direct relationship may also be created between a user auditor and a service auditor, taking into account the relevant ethical and confidentiality considerations. A user auditor, for example, may ~~request-use~~ a service auditor to perform procedures on the user auditor's behalf, such as:

- (a) Tests of controls at the service organization; or
- (b) Substantive procedures on the user entity's financial statement transactions and balances maintained by a service organization.

Considerations Specific to Public Sector Entities

A~~107~~. Public sector auditors generally have broad rights of access established by legislation. However, there may be situations where such rights of access are not available, for example when the service organization is located in a different jurisdiction. In such cases, a public sector auditor may need to obtain an understanding of the legislation applicable in the different jurisdiction to determine whether appropriate access rights

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can be obtained; A public sector auditor may also obtain or ask the user entity to incorporate rights of access in any contractual arrangements between the user entity and the service organization.

- ~~A118.~~ Public sector auditors may also ~~request–use a service auditor~~ an other auditor to perform tests of controls or substantive procedures in relation to compliance with legislation or proper authority.

Understanding the Controls Relating to Services Provided by the Service Organization (Ref: Para. 10)

- ~~A129.~~ The user entity may establish controls over the service organization's services that may be tested by the user auditor and that may enable the user auditor to conclude that the user entity's controls are operating effectively for some or all of the related assertions. If a user entity, for example, uses a service organization to process its payroll transactions, the user entity may establish controls over the submission and receipt of payroll information that could prevent or detect material misstatements.

These controls may include:

- Comparing the data submitted to the service organization with reports of information received from the service organization after the data has been processed.
- Recomputing a sample of the payroll amounts for clerical accuracy and reviewing the total amount of the payroll for reasonableness.

- ~~A13.~~ In this situation, the user auditor may perform tests of the user entity's controls over payroll processing that would provide a basis for the user auditor to conclude that the user entity's controls are operating effectively for the assertions related to payroll transactions.

- ~~A1411.~~ As noted in ISA 315 (Redrafted),⁹ in respect of some risks, the auditor may judge that it is not possible or practicable to obtain sufficient appropriate audit evidence only from substantive procedures. Such risks may relate to the inaccurate or incomplete recording of routine and significant classes of transactions and account balances, the characteristics of which often permit highly automated processing with little or no manual intervention. Such automated processing characteristics may be particularly present when the user entity uses service organizations. In such cases, the entity's controls over such risks are relevant to the audit and the user auditor is required to obtain an understanding of, and to evaluate, such controls in accordance with paragraph 10 of this ISA.

⁹ ISA 315 (Redrafted), paragraph 29.

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~~Further Procedures When a Sufficiency of the User Auditor's Understanding Cannot Be Obtained from the User Entity~~ (Ref: Para. 1244)

A15. The auditor's decision as to which procedure, individually or in combination, in paragraph 12 to undertake, in order to obtain the information necessary to provide a basis for the identification and assessment of the risks of material misstatement in relation to the user entity's use of the service organization, may be influenced by such matters as:

- The size of both the user entity and the service organization.
- The complexity of the transactions at the user entity and the complexity of the services provided by the service organization.
- The location of the service organization in relation to the user auditor (for example, it may not be practical for the user auditor to travel to a service organization in a remote location).
- Whether the procedure(s) is expected to effectively provide the auditor with sufficient appropriate audit evidence.
- The nature of the relationship between the user entity and the service organization. [ISSUE D.2]

~~A16.MOVED TO BECOME NEW PARAGRAPH 13. [ISSUE D.4]~~

~~A1614. A service organization may engage a service auditor to report on the description and design of its controls (Type A report) or on the description and design of its controls and their operating effectiveness (Type B report). Type A and Type B reports are typically reports issued under [proposed] International Standard for Assurance Engagements (ISAE) 3402¹⁰ or recognized national standards.~~

A17. The availability of a Type A or Type B report will generally depend on whether the contract between a service organization and a user entity includes the provision of such a report by the service organization. A service organization may also elect, for practical reasons, to make a Type A or Type B report available to the user entities. However, in some cases, a Type A or Type B report may not be available to user entities. [ISSUE D.2]

~~A1815. In some circumstances, a user entity may outsource one or more significant business units or functions, such as its entire tax planning and compliance functions, or finance and accounting or the controllership function to one or more service organizations. The user auditor's ability to gain an understanding of controls at the service organizations may be dependent on the direct interaction of management of the user entity with management at the service organizations, as a report on controls at the service organizations may not be available.~~

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A19. An other auditor may be used to perform procedures that will provide the necessary information about the relevant controls at the service organization. If a Type A or Type B report has been issued, the user auditor may use the service auditor to perform these procedures as the service auditor has an existing relationship with the service organization. The user auditor using the work of an other auditor may find the guidance in ISA 600 (Revised and Redrafted)¹⁰ useful as it relates to understanding the other auditor, involvement in the work of the other auditor in planning the nature, extent and timing of such work, and in evaluating the sufficiency and appropriateness of the audit evidence obtained. [ISSUE D.3]

~~A2010.~~ A user entity may use a service organization that in turn uses a subservice organization to perform some of the services provided to a user entity that are part of the user entity's information system ~~as it relates to an audit of the financial statements relevant to financial reporting~~. The subservice organization may be a separate entity from the service organization or may be related to the service organization. A user auditor may need to consider controls at the subservice organization. In situations where one or more subservice organizations are used, the interaction between the activities of the user entity and those of the service organization is expanded to include the interaction between the user entity, the service organization and the subservice organizations. The degree of this interaction, as well as the nature and materiality of the transactions processed by the service organization and the subservice organizations are the most important factors for the user auditor to consider in determining the significance of the service organization's and subservice organization's controls to the user entity's controls.

The Service Auditor's Professional ~~Reputation~~, Competence and Independence (Ref: Para. ~~134~~5)

~~A2129.~~ The user auditor may make inquiries about as to the professional reputation and standing of the service auditor ~~from to~~ the service auditor's professional organization or other practitioners and inquire whether the service auditor is subject to regulatory oversight. The service auditor may be practicing in a jurisdiction where different standards are followed in respect of reports on controls at a service organization. ~~In such a situation, and~~ the user auditor ~~may inquire about~~ may obtain information about the adequacy of those standards used by the service auditor from the standard setting organization.

¹⁰ ISA 600 (Revised and Redrafted, paragraph 2, states: "An auditor may find this ISA, adapted as necessary in the circumstances, useful when that auditor involves other auditors in the audit of financial statements that are not group financial statements. ..."

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Using an Assurance Report from a Service Auditor

Using a Type A Report (Ref: Para. ~~1413~~)

A~~22~~18. A Type A report, along with information about the user entity, may assist the user auditor in obtaining~~be helpful in providing~~ an understanding of:

- (a) The aspects of controls at the service organization that may affect the processing of the user entity's transactions, including the use of subservice organizations;
- (b) The flow of significant transactions through the service organization to determine the points in the transaction flow where material misstatements in the user entity's financial statements could occur;
- (c) The control objectives at the service organization that are relevant to the user entity's financial statement assertions; and
- (d) Whether controls at the service organization are suitably designed and implemented to prevent or detect processing errors that could result in material misstatements in the user entity's financial statements.

A Type A report may assist the user auditor in obtaining~~be helpful in providing~~ a sufficient understanding to identify and assess the risks of material misstatement of the user entity. Such a report, however, does not provide any evidence of the operating effectiveness of the relevant controls.

A~~23~~19. A Type A report that is as of a date outside of the reporting period of a user entity may ~~be helpful in providing~~assist a the user auditor ~~with in obtaining~~ a preliminary understanding of the controls implemented at the service organization if the report is supplemented by additional current information from other sources. If the service organization's description of controls is as of a date that precedes the beginning of the period under audit, the user auditor may perform procedures to update the information in a Type A report, such as:

- Discussing the changes at the service organization with user entity personnel who would be in a position to know of such changes;
- Reviewing current documentation and correspondence issued by the service organization; or
- Discussing the changes with service organization personnel.

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Responding to the Assess~~ed~~ing the Risks of Material Misstatement (Ref: Para. ~~15~~12)

Other Audit Evidence Considerations Regarding Service Organizations (Ref: Para. 18)

A24. Whether the use of a service organization increases a user entity's risk of material misstatement depends on the nature of the services provided and the controls over these services; in some cases, the use of a service organization may decrease a user entity's risk of material misstatement, particularly if the user entity itself does not possess the expertise necessary to undertake particular activities, such as initiating, processing, and recording transactions, or does not have adequate resources (e.g., an IT system).

A~~25~~32. When the service organization maintains material elements of the accounting records of the user entity, direct access to those records may be necessary in order for the user auditor to obtain sufficient appropriate audit evidence relating to the operations of controls over those records or to substantiate transactions and balances recorded in them, or both. Such access may involve either physical inspection of records at the service organization's premises or interrogation of records maintained electronically from the user entity or another location, or both. Where direct access is achieved electronically, the user auditor may obtain evidence as to the adequacy of controls operated by the service organization over the completeness and integrity of the user entity's data for which the service organization is responsible. The user auditor may also ~~request use an other~~the service auditor, on ~~the user auditor's~~ its behalf, to gain access to the user entity's records maintained by the service organization.

A~~26~~33. In determining the nature and extent of audit evidence to be obtained in relation to balances representing assets held or transactions undertaken by a service organization on behalf of the user entity, the following procedures may be considered by the user auditor:

- (a) Inspecting records and documents held by the user entity: the reliability of this source of evidence is determined by the nature and extent of the accounting records and supporting documentation retained by the user entity. In some cases the user entity may not maintain independent detailed records or documentation of specific transactions undertaken on its behalf.
- (b) Inspecting records and documents held by the service organization: the user auditor's access to the records of the service organization ~~is likely to~~may be established as part of the contractual arrangements between the user entity and the service organization.
- (c) Obtaining confirmations of balances and transactions from the service organization: where the user entity maintains independent records of balances and transactions and a service organization processes transactions only at the specific authorization of the user entity or acts only as a simple custodian of

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assets, confirmation from the service organization corroborating those records usually constitutes reliable audit evidence concerning the existence of the transactions and assets concerned.

If the user entity does not maintain independent records, information obtained in confirmations from the service organization is merely a statement of what is reflected in the records maintained by the service organization. Hence such confirmations do not, taken alone, constitute reliable audit evidence. In these circumstances, the user auditor may consider whether ~~there is a separation of functions for the services provided such that~~ an alternative source of independent evidence can be identified.

- (d) Performing analytical procedures on the records maintained by the user entity or on the reports received from the service organization: the effectiveness of analytical procedures is likely to vary by assertion and will be affected by the extent and detail of information available.

~~(e) Requesting the service auditor to perform further audit procedures on the user auditor's behalf at the service organization.~~

A2734. An other auditor-service auditor may perform procedures that are substantive in nature for the benefit of user auditors. Such an engagement may involve the performance, by the service-other auditor, of procedures agreed upon by the user entity and its user auditor and by the service organization and its service auditor. The findings resulting from the procedures performed by the service-an other auditor are reviewed by the user auditor to determine whether they constitute sufficient appropriate audit evidence. In addition, there may be requirements imposed by governmental authorities or through contractual arrangements whereby a service auditor performs designated procedures that are substantive in nature. The results of the application of the required procedures to balances and transactions processed by the service organization may be used by user auditors as part of the evidence necessary to support their audit opinions. In these circumstances, it may be useful for the user auditor and the service auditor to agree, prior to the performance of the procedures, to the audit documentation or access to audit documentation that will be provided to the user auditor.

A2835. In certain circumstances, in particular when a user entity outsources some or all of its finance function to a service organization, the user auditor may face a situation where a significant portion of the audit evidence resides at the service organization. Substantive procedures may need to be performed at the service organization by the user auditor or the service-an other auditor on its ~~behalf-of the user auditor~~. A service auditor may provide a Type B report and, in addition, may perform substantive procedures on behalf of the user auditor. ~~As noted in paragraph A31, t~~The involvement of an other-service auditor does not alter the user auditor's responsibility

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to obtain sufficient appropriate audit evidence to afford a reasonable basis to support the user auditor's opinion. Accordingly, the user auditor's consideration of whether sufficient appropriate audit evidence has been obtained and whether the user auditor needs to perform further substantive procedures includes the user auditor's involvement with, or evidence of, the direction, supervision and performance of the substantive procedures performed by ~~the service~~an other auditor.

Tests of Controls (Ref: Para. ~~1614~~)

A~~2917~~. If a Type B report is not available, a user auditor may contact the service organization, through the user entity, to request that a service auditor be engaged to provide a Type B report that includes tests of the operating effectiveness of the relevant controls or the user auditor may use an other auditor to perform procedures at the service organization that test the operating effectiveness of those controls. A user auditor may also visit the service organization and perform tests of relevant controls if the service organization agrees to it. ~~In all cases, t~~The user auditor's risk assessments are based on the combined evidence provided by service auditor's report the work of the other auditor and the user auditor's own procedures.

Using a Type B Report (Ref: Para. ~~1714~~)

A~~3020~~. A Type B report may be intended to satisfy the needs of several different user auditors; therefore specific tests of controls and results in the service auditor's report may not be relevant to assertions that are significant in the user entity's financial statements. For those tests of controls and results that are relevant, the nature, timing and extent of such tests of controls are evaluated to determine that the service auditor's report provides sufficient appropriate audit evidence about the effectiveness of the controls to support the user auditor's risk assessment. In doing so, the user auditor may consider the following factors:

- (a) The time period covered by the tests of controls and the time elapsed since the performance of the tests of controls;
- (b) The scope of the service auditor's work~~audit~~ and applications covered, the controls tested and tests that were performed, and the way in which tested controls relate to the user entity's controls; and
- (c) The results of those tests of controls and the service auditor's opinion on the operating effectiveness of the controls.

A~~3124~~. For certain assertions, the shorter the period covered by a specific test and the longer the time elapsed since the performance of the test, the less audit evidence the test may provide. In comparing the period covered by the Type B report to the user entity's financial reporting period, the auditor may conclude that the Type B report offers less

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audit evidence if there is little overlap between the period covered by the Type B report and the period for which the user auditor intends to rely on the report. When this is the case, a Type B report covering a preceding or subsequent period may provide additional audit evidence. In other cases, the user auditor may determine it is necessary to perform, or use an other auditor to perform, tests of controls at the service organization in order to obtain sufficient appropriate audit evidence about the operating effectiveness of those controls.

A~~322~~. It may also be necessary for the user auditor to obtain additional evidence about significant changes to the relevant controls at the service organization outside of the period covered by the Type B report or determine additional audit procedures to be performed. Relevant factors in determining what additional audit evidence to obtain about controls at the service organization that were operating outside of the period covered by the service auditor's report may include:

- The significance of the assessed risks of material misstatement at the assertion level;
- The specific controls that were tested during the interim period, and significant changes to them since they were tested, including changes in the information system, processes, and personnel;
- The degree to which audit evidence about the operating effectiveness of those controls was obtained;
- The length of the remaining period;
- The extent to which the user auditor intends to reduce further substantive procedures based on the reliance on controls; and
- ~~The control environment; and~~
- The effectiveness of the control environment and monitoring of controls at the user entity~~organization~~.

A~~332~~3. Additional audit evidence may be obtained, for example, by extending tests of controls over the remaining period or testing the user entity's monitoring of controls.

A~~342~~4. If the service auditor's testing period is completely outside the user entity's financial reporting period, the user auditor will be unable to rely on such tests for the user auditor to conclude that the user entity's controls are operating effectively because they do not provide current audit period evidence of the effectiveness of the controls, unless other procedures are performed.

A~~352~~5. In certain circumstances, a service provided by the service organization may be designed with the assumption that certain controls will be implemented by the user entity. For example, the service may be designed with the assumption that the user

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entity will have controls in place for authorizing transactions before they are sent to the service organization for processing. In such a situation, the service organization's description of controls may include a description of those complementary user entity controls. The user auditor considers whether those complementary user entity controls are relevant~~required and whether they are relevant~~ to the service provided to the user entity.

A3626. If the user auditor believes that the service auditor's ~~assurance~~ report may not provide sufficient appropriate audit evidence, for example, if a service auditor's report does not contain a description of the service auditor's tests of controls and results thereon, the user auditor may supplement the understanding of the service auditor's procedures and conclusions by contacting the service organization, through the user entity, to request a discussion~~g~~ with the service auditor about the scope and results of the service auditor's work. Also, if the user auditor believes it is necessary, the user auditor may contact the service organization, through the user entity, to request that the service auditor perform procedures at the service organization, or the user auditor may perform such procedures.

A37. If a service organization uses a subservice organization, the service auditor's report may either include or exclude the subservice organization's relevant control objectives and related controls in the service organization's description of its system and in the scope of the service auditor's engagement. These two methods of reporting are known as the inclusive method and the carve-out method, respectively. If the Type B report excludes the controls at a subservice organization, and the services provided by the subservice organization are relevant to the audit of the user entity's financial statements, the user auditor will need to obtain sufficient appropriate audit evidence that controls are operating effectively at the subservice organization. [ISSUE E]

A3827. The service auditor's ~~assurance~~Type B report identifies results of tests, including exceptions and other information that could affect the user auditor's conclusions. Exceptions noted by the service auditor or a modified opinion in the service auditor's ~~assurance~~Type B report do not automatically mean that the service auditor's ~~assurance~~Type B report will not be useful for the audit of the user entity's financial statements in assessing the risks of material misstatement. Rather, the exceptions and the matter giving rise to a modified opinion in the service auditor's ~~assurance~~Type B report are considered in the user auditor's assessment of the testing of controls performed by the service auditor. In considering the exceptions and matters giving rise to a modified opinion, the user auditor may wish to discuss such matters with the service auditor. Such communication is dependent upon the user entity contacting the service organization, and obtaining the service organization's approval for the communication to take place.

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Communication of ~~d~~Deficiencies in ~~I~~Internal ~~C~~ontrol ~~I~~identified during the ~~A~~audit

A~~39~~~~28~~. The user auditor is required to communicate in writing all significant deficiencies ~~in internal control~~ identified during the audit ~~on a timely basis~~ to both management ~~at an appropriate level of responsibility and is required to communicate all significant deficiencies with~~ and those charged with governance on a timely basis (unless all of those charged with governance are involved in managing the entity).¹¹ The user auditor is also required to communicate to management at an appropriate level of responsibility on a timely basis other deficiencies in internal control identified during the audit that, in the auditor's professional judgment, are of sufficient importance to merit management's attention.¹² ~~Matters that the user auditor may identify during the audit and may wish to communicate to management and those charged with governance of the user entity may be considered by the user entity to be deficiencies in internal control, depending on the circumstances,~~ include:

- Any monitoring of controls that could be implemented by the user entity, including those identified as a result of obtaining a Type A or Type B report;
- Instances where complementary user entity controls are noted in the Type A or Type B report and are not implemented at the user entity; and
- Controls that may be needed at the service organization that do not appear to have been implemented or that are not specifically covered by a Type B report.

Fraud, Non-Compliance with Laws and Regulations and Uncorrected Misstatements in Relation to Activities at the Service Organization (Ref: Para. ~~18~~~~19~~)

A~~40~~~~36~~. A service organization may be required under the terms of the contract with user entities to disclose to affected user entities any fraud, non-compliance with laws and regulations or uncorrected misstatements attributable to the service organization's management or employees. As required by paragraph ~~19~~~~18~~, the user auditor makes inquiries of the user entity management regarding whether the service organization has reported any such matters and evaluates whether any matters reported by the service organization affect the nature, timing and extent of the user auditor's further audit procedures. In certain circumstances, the user auditor may require additional information to perform this evaluation, and may consider contacting the service organization or the service auditor to obtain the necessary information.

Reporting by the User Auditor (Ref: Para. 19)

A41. When a user auditor is unable to obtain a sufficient understanding of the user entity's internal control relevant to the audit or sufficient appropriate audit evidence at the

¹¹ [Proposed] ISA 265, "Communicating Deficiencies in Internal Control," paragraph [9].

¹² [Proposed] ISA 265, paragraph [11].

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service organization, a limitation on the scope of the audit exists. Whether the user auditor expresses a qualified opinion or disclaims an opinion depends on the user auditor's conclusion as to whether the possible effects on the financial statements are material or pervasive. When direct access to the records at a service organization is necessary, as contemplated in paragraph A25, if the user auditor is unable to obtain this access, a limitation on the scope of the audit exists.

Reference to the Work of a Service Auditor (Ref: Para. ~~20-21~~¹⁶⁻¹⁷)

- A~~4230~~. In some cases, law or regulation may require a reference to the work of a service auditor in the user auditor's report, for example, for the purposes of transparency in the public sector. In such circumstances, the user auditor may need the consent of the service auditor before making such a reference.
- A~~4331~~. The fact that a user entity uses a service organization does not alter the user auditor's responsibility under ISAs to obtain sufficient appropriate audit evidence to afford a reasonable basis to support the user auditor's opinion. Therefore, the user auditor does not make reference to the service auditor's ~~assurance~~-report as a basis, in part, for the user auditor's opinion on the user entity's financial statements. However, when the user auditor expresses a modified opinion because of a modified opinion in a service auditor's ~~assurance~~-report, the user auditor is not precluded from referring to the service auditor's ~~assurance~~-report if such reference assists in explaining the reason for the user auditor's modified opinion. In such circumstances, the user auditor may need the consent of the service auditor before making such a reference.

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Appendix

(Ref. Para. A1)

Types of Service Organizations

The following are examples of service organizations which perform services that are part of the user entity's information system relevant to financial reporting:

- *Trust departments of banks and insurance companies.* The trust department of a bank or an insurance company may provide a wide range of services to user entities such as employee benefit plans. This type of service organization could be given authority to make decisions about how a plan's assets are invested. It also may serve as custodian of the plan's assets, maintain records of each participant's account, allocate investment income to the participants based on a formula in the trust agreement, make distributions to the participants, and prepare filings for the plan.
- *Transfer agents, custodians, and record keepers for investment companies.* Transfer agents process purchases, sales and other shareholder activity for investment companies. Custodians may be responsible for the receipt, delivery and safekeeping of the company's portfolio securities; the receipt and disbursement of cash resulting from transactions in these securities; and the maintenance of records of the securities held for the investment company. The custodian also may perform other services for the investment company, such as collecting dividend and interest income and distributing that income to the investment company. Record keepers maintain the financial accounting records of the investment company based on information provided by the transfer agent and the custodian of the investment company's investments.
- *Insurers that maintain the accounting for ceded reinsurance.* Reinsurance is the assumption by one insurer (the assuming company) of all or part of the risk originally undertaken by another insurer (the ceding company). Generally, the ceding company retains responsibility for claims processing and is reimbursed by the assuming company for claims paid.
- *Mortgage servicers or depository institutions that service loans for others.* Investor organizations may purchase mortgage loans or participation interests in such loans from thrifts, banks or mortgage companies. These loans become assets of the investor organizations, and the sellers continue to service the loans. Mortgage servicing activities generally include collecting mortgage payments from borrowers, conducting collection and foreclosure activities, maintaining escrow accounts for the payment of property taxes and insurance, paying taxing authorities and insurance companies as payments become due, remitting monies to investors (user entities), and reporting data concerning the mortgage to user entities.
- *Application service providers.* Application service providers generally provide packaged

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software applications and a technology environment that enable customers to process financial and operational transactions. An application service provider may specialize in providing a particular software package solution to its users, may provide services similar to traditional mainframe data center service bureaus, may perform business processes for user entities that they traditionally had performed themselves, or some combination of these services.

- *Internet service providers and Web hosting service providers.* Internet service providers enable user entities to connect to the Internet. Web hosting service providers generally develop, maintain and operate Web sites for user entities. If the user entity is using the Internet or Web site to process transactions, the user entity's information system may be affected by certain controls maintained by the Internet service provider or Web hosting service provider, such as controls over the completeness and accuracy of the recording of transactions and controls over access to the system.
- *Third-party financial shared service center.* A third party financial shared service center enables an entity to centralize finance and administrative operations and handling of financial processing activities to eliminate redundancies and create economies of scale. A third-party financial shared service center operates as a stand alone business, treating individual units as customers.
- *Bookkeeping Services. Services provided by external bookkeepers, often to smaller entities, ranging from the processing of certain transactions (e.g., payment of payroll taxes) and maintenance of the accounting records to the preparation of financial statements.*