

Meeting: International Public Sector Accounting
Standards Board

Meeting Location: Virtual Meeting

Meeting Date: September 14–18 and 22, 2020

Agenda Item 2

For:

Approval

Discussion

Information

PROGRAM AND TECHNICAL DIRECTOR’S REPORT

Project summary	The purpose of this session is to receive updates on changes to the work program and approve those changes.	
Meeting objectives	Topic	Agenda Item
Project management	Instructions up to Previous Meeting	2.1.1
	Decisions up to Previous Meeting	2.1.2
Decisions required at this meeting	Program Management—IPSASB Work Program Update	2.2.1
Other supporting items	IPSASB Work Program: September 2020	2.3.1

INSTRUCTIONS UP TO JUNE 2020

Meeting	Instruction	Actioned
June 2020	1. No unresolved instructions at the end of June 2020 meeting.	1. N/A

DECISIONS UP TO JUNE 2020

Meeting	Decision	BC Reference
June 2020	1) IPSASB agreed the following changes to the work program: <ul style="list-style-type: none"> a) Extension of the expected Exposure Draft (ED) approvals for the Measurement, Heritage and Infrastructure projects, from September 2020 to December 2020; b) Update of the work program to show planned project timelines through the end of 2023 to be consistent with the Strategy and Work Program end date; c) Addition of the Natural Resources, and the Conceptual Framework-Limited Scope Update projects, following the approval of those project briefs in March 2020; d) Addition of the Non-Current Assets Available for Sale and Discontinued Operations project to the work program after the initial IPSASB agreement to add this project in March 2020¹; and e) Removal of the following projects from the June 2020 meeting agenda as result of the limited amount of plenary discussion time because of holding meetings virtually: <ul style="list-style-type: none"> i) Improvements to IPSAS 2020 - delayed until 2021; ii) Natural Resources initial discussions - delayed until September 2020; iii) Public Sector Specific Financial Instruments review of responses - delayed until the IPSASB virtual check-in on July 28, 2020; and iv) The first discussion with the IPSASB on the Mid-Period Work Program Consultation delayed until December 2020. 	1. N/A

¹ The project brief on Non-Current Assets Available for Sale and Discontinued Operations was approved in June 2020 following discussion with the IPSASB Consultative Advisory Group (CAG) at its June 22, 2020 meeting.

June 2020	<p>2) The IPSASB agreed the following additional changes to the work program on the final day of the June 2020 meeting:</p> <ul style="list-style-type: none">a) Addition of the ED on Amendments to IPSAS 5, <i>Borrowing Costs</i>;b) Addition of the ED on Covid-19: Deferral of Effective Dates;c) Adjustments to timing of Non-Current Assets Held for Sale and Discontinued Operations; andd) As a result of additional EDs being agreed to on June 30, 2020 the following represent the revised numbers that will be used going forward:<ul style="list-style-type: none">i) ED 73, <i>COVID-19: Deferral of Effective Dates</i>ii) ED 74, <i>Amendments to IPSAS 5, Borrowing Costs</i>iii) ED 75, <i>Leases</i>iv) ED 76, <i>Conceptual Framework–Limited Scope Update</i>v) ED 77, <i>Measurement</i>vi) ED 78, <i>IPSAS 17 Update / Heritage Assets / Infrastructure Assets</i>vii) ED 79, <i>Non-Current Assets Held for Sale and Discontinued Operations.</i>	2. N/A
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Program Management—IPSASB Work Program Update

Question

1. To obtain IPSASB agreement on program delivery relevant items outlined in the report.

Recommendation

2. Staff recommends that the IPSASB:
 - (a) Agree to the proposed extended meeting dates for the December 2020 virtual IPSASB meeting.
 - (b) Agree the overall approach to consequential amendments arising from the various EDs expected for approval in December 2020.

Background

3. At the June 2020 meeting, the IPSASB made several decisions related to the work program. Changes related to those decisions were integrated into the updated work program and reviewed by the IPSASB at June 30, 2020 session. All updates are reflected in [Agenda Item 2.3.1](#).
4. During the Tuesday, September 22 Board session, an update to the work program will be provided to IPSASB, reflecting on progress made on projects during the meeting.
5. The analysis below highlights a number of key items relevant to program management and delivery of the work program.

Analysis

Program Management

6. Program management will continue to be essential for delivery on the IPSASB's challenging work program commitments. Further, the IPSASB and staff need to consider the capacity of stakeholders to both input on consultations (volume and timing of consultations) as well as to implement final pronouncements (volume and effective dates of final pronouncements). These challenges are exacerbated by the impact of COVID-19.

COVID-19 Impact Update

7. The COVID-19 pandemic continues to have a significant impact on the IPSASB's operations and on the work program. The pandemic's impact on meetings, presents a significant work program delivery challenge, with all meetings for the balance of 2020 made virtual. The upcoming meeting dates are as follows:
 - (a) The IPSASB agreed to add the October 27, 2020 virtual check-in to help alleviate the loss of plenary time resulting from virtual meetings compared with in-person meetings.
 - (b) During the July 28, 2020 check-in meeting, the IPSASB agreed that the December 2020 meeting should be virtual because of the continued uncertainty as to when safe travel can resume. To facilitate this virtual meeting, the number of meeting days needs extending to allow enough plenary time for the large number of planned approvals. The following are the proposed dates:
 - (i) Sessions 1-2: Tuesday December 1–Wednesday December 2

(ii) Sessions 3-6: Tuesday December 8–Friday December 11

(iii) Sessions 7: Tuesday December 15

Upcoming Approvals

8. Before the end of 2020, a number of EDs are up for approval and are expected to be published with overlapping comment periods. The volume of EDs and the fact that they will all have consequential amendments to various other IPSAS, presents some challenges that need managing. These EDs are:
 - (a) ED 75, *Leases*;
 - (b) ED 76, *Conceptual Framework—Limited Scope Update*;
 - (c) ED 77, *Measurement*;
 - (d) ED 78, *IPSAS 17 Update* (Comprehensive ED bringing together changes to IPSAS 17 from Measurement, Infrastructure Assets and Heritage Assets); and
 - (e) ED 79, *Non-Current Assets Held for Sale and Discontinued Operations*.
9. These EDs include various different types of consequential amendments, as follows:
 - (a) Amendments to existing IPSAS;
 - (b) Amendments to other published EDs (ED 70, ED 71, and ED 72) for ongoing projects, as needed (for example, ED 75 requires consequential amendments to ED 70, ED 71 and ED 72); and
 - (c) Incorporation of all consequential amendments to current IPSAS 17, directly into draft ED 78.
10. A consolidated document of all consequential amendments will be developed and published alongside the EDs to aid constituents with their review. This approach allows feedback on an ED basis, or on the consolidated consequential document. The October 27, 2020 virtual check is expected to include a review of the consequential amendments related to ED 77 and ED 78. Staff will develop this approach further, including a visual representation of how it will work for discussion with the IPSASB during the virtual check in on October 27.
11. The comment periods and the approach to stakeholder engagement will be considered at the December meeting in the light of relative progress, and experience with the current consultation on EDs 70 to 72.

Decision Required

12. Does the IPSASB agree with the Staff recommendations in paragraph 2?

IPSASB WORK PROGRAM THRU 2023: SEPTEMBER 2020

Project	Meetings													
	Sep 2020	Dec 2020 (CAG)	Mar 2021	Jun 2021 (CAG)	Sep 2021	Dec 2021 (CAG)	Mar 2022	Jun 2022 (CAG)	Sep 2022	Dec 2022 (CAG)	Mar 2023	Jun 2023 (CAG)	Sep 2023	Dec 2023 (CAG)
Public Sector Specific Financial Instruments	IP ¹													
Revenue														
(i) Revenue with Performance Obligations	ED 70, ED 71, ED 72	RR/DI	RR/DI	RR/DI	IP									
(ii) Revenue without Performance Obligations [IPSAS 23 update]	Exposure Period Feb. 21 – Nov. 1	RR/DI CAG	RR/DI	RR/DI	IP									
Transfer Expenses		RR/DI CAG	RR/DI	RR/DI	IP									
Conceptual Framework—Limited Scope Update	DI/ED	ED ²			RR	RR/DI CAG	RR/DI	CF						
Measurement	DI/ED	ED			RR	RR/DI CAG	RR/DI	IP						
Amendments to IPSAS 5, Borrowing Costs	ED			RR/IP										
IPSAS 17, Update ³														
(i) Infrastructure Assets (additional IPSAS 17 guidance)	DI/ED	ED			RR	RR/DI CAG	RR/DI	IP						
(ii) Heritage Assets (additional IPSAS 17 guidance)	DI/ED		RR	RR/DI CAG	RR/DI	IP								
Non-Current Assets Held for Sale and Discontinued Operations	ED ⁴				RR/DI	IP								
Leases [IFRS 16 alignment]	DI/ED	ED		RR CAG	RR/DI	RR/DI	IP							
Leases [Public sector specific]⁵		RFI		RR CAG	RR/DI	DI/ED	ED		RR	RR/DI	RR/DI	IP		
Natural Resources	DI	DI	DI/CP	DI/CP CAG	CP			RR	RR/DI	DI/ED	ED		RR	RR
COVID-19: Deferral of Effective Dates	RR/IP													

¹ The Financial Instruments Task Force will review the comments to ED 69 and make recommendations on the changes to the final pronouncement to the IPSASB. A Board call will be held in July 2020 to allow IPSASB to review the Task Force recommendations on comments received on the amendments to IPSAS 41, so those amendments can be approved in September 2020.

² The timeline is provisional. The IPSASB will decide whether there will be a single ED of proposed amendments in December 2020 or two EDs in December 2020 and June 2021.

³ The amendments arising from Infrastructure Assets and Heritage Assets will be included in one ED to update IPSAS 17.

⁴ Although the ED is planned for provisional approval in September 2020, the intent is to issue it alongside the ED for Measurement, Infrastructure Assets, Heritage Assets, and Conceptual Framework in early 2021 so constituents can comment on the package.

⁵ This Public Sector Specific Leases project will be informed by the Request for Information which will be issued along with the Leases ED expected in December 2020.


Project	Meetings													
	Sep 2020	Dec 2020 (CAG)	Mar 2021	Jun 2021 (CAG)	Sep 2021	Dec 2021 (CAG)	Mar 2022	Jun 2022 (CAG)	Sep 2022	Dec 2022 (CAG)	Mar 2023	Jun 2023 (CAG)	Sep 2023	Dec 2023 (CAG)
Improvements				ED		IP		ED		IP		ED		IP
Mid-Period Work Program		DI CAG	DI	CP			RR/DI	RWP						
IPSASB Handbook	Publish			Publish				Publish				Publish		


Legend:

DI = Discussion of Issues; RE = Research; RR = Review Responses; SB = Staff Background Paper;


 RFI = Approval of Request for Information

 PB = Approval of Project Brief

 CP = Approval of Consultation Paper

 ED = Approval of Exposure Draft

 IP = Approval of Final Standard or Amendments to IPSAS

 CF = Approval of Conceptual Framework or Amendments to Conceptual Framework

 RP = Approval of Final Recommended Practice Guidance

 RWP = Approval of Revised Work Program

 ST = Approval of Final Strategy and Work Program

 = Planned Consultation Period

Project Management—Outputs:

Expected 2020 Exposure Draft Outputs:

ED 73, *COVID-19: Deferral of Effective Dates*

ED 74, *Amendments to IPSAS 5, Borrowing Costs*

ED 75, *Leases*

ED 76, *Conceptual Framework—Limited Scope Update*

ED 77, *Measurement*

ED 78, *IPSAS 17 Update* (Comprehensive ED bringing together changes to IPSAS 17 from Measurement, Infrastructure Assets and Heritage Assets)

ED 79, *Non-Current Assets Held for Sale and Discontinued Operations*

June 2020

PROJECTS COMPLETED AND/OR PUBLISHED DURING 2019-2023 STRATEGY AND WORK PROGRAM PERIOD

Project	Date Issued
<i>Collective and Individual Services, (Amendments to IPSAS 19)</i>	January 2020
<i>Improvements to IPSAS, 2019</i>	January 2020
<i>IPSAS 42, Social Benefits</i>	January 2019
<i>Amendments to IPSAS 36, Investments in Associates and Joint Ventures, and IPSAS 41, Financial Instruments</i>	January 2019