28 May 2010

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Dear Stephenie

Exposure Draft 43 Service Concession Arrangements: Grantor

Thank you for the opportunity to comment on the International Public Sector Accounting Standards Board (IPSASB) Exposure Draft ED 43 *Service Concession Arrangements: Grantor*.

CPA Australia, the Institute of Chartered Accountants in Australia (the Institute), and the National Institute of Accountants (the Joint Accounting Bodies) represent over 180,000 professional accountants in Australia. Our members work in diverse roles across public practice, commerce, industry, government and academia throughout Australia and internationally.

Australian grantors and operators have embraced service concession arrangements as an innovative way to provide infrastructure and deliver infrastructure-related services. Operators construct, manage and may control many of the major risks and benefits for 30 to 50 years associated with billions of dollars of investment in toll roads, airports, ports, railways, hospitals and water infrastructure. There may be some instances where control resides with the State.

In jurisdictions such as Australia where both private and public sector entities apply the full set of IFRS as adopted there has been a significant vacuum because of the IASB's decision to not take a holistic approach, and instead prescribe the accounting by the operator, and not specify the accounting required of the grantor, including Government Business Enterprises (GBE). The Joint Accounting Bodies understand that in Australia the grantor in the service concession arrangement is either a not-for-profit public sector entity or a GBE. We consider it appropriate that the IPSASB issue a Standard that fills the vacuum for not-for-profit public sector grantors. Accordingly, we consider it appropriate that the [proposed] Standard:

- addresses service concession arrangements from the grantor's perspective; and
- mirrors the principles set out in IFRIC 12 Service Concession Arrangements for accounting by the operator.

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We note that the accounting for service concessions where a GBE is the grantor will remain unclear, since GBEs are rightly never within the scope of IPSAS and the IASB is yet to address the accounting for grantors. We encourage the IPSASB to work together with the IASB to address this anomaly.

We observe that the [proposed] Standard refers to assets used in a service concession arrangement as "service concession assets", whereas IFRIC 12 refers to such assets as infrastructure. We understand that the reason for the changed words is to avoid confusion with terminology already used in the public sector. Our acceptance of the revised terminology is premised on the condition that the types of service concession arrangements within the scope of the [proposed] Standard mirror those within IFRIC 12.

If you require further information on any of our views, please contract Mark Shying, CPA Australia via email at <u>mark.shying@cpaaustralia.com.au</u>, Kerry Hicks, the Institute via email at <u>kerry.hicks@charteredaccountants.com.au</u> or Tom Ravlic, the National Institute of Accountants via email at <u>tom.ravlic@nia.org.au</u>.

Yours sincerely



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