

Benchmarking International Independence Standards with U.S. SEC and PCAOB Independence Rules

May 2022 Update

The staff of the International Ethics Standards Board for Accountants' (IESBA) has completed a study comparing the provisions of International Code of Ethics for Professional Accountants (including International Independence Standards) (the Code)—in particular the independence provisions applicable to audits of financial statements of public interest entities (PIEs)—with the relevant rules of the U.S. Securities and Exchange Commission (SEC) and the US Public Company Accounting Oversight Board (PCAOB). The study focuses primarily on the SEC rules and includes a reference to the PCAOB's independence requirements only where those requirements are incremental.

The Report reflects the IESBA Staff's understanding of the respective frameworks being compared, and incorporates input received from the IESBA's Benchmarking Working Group.



Who is the Benchmarking Report For?

The Report is intended for readers who seek to obtain a deeper understanding of how the Code compares to the analogous SEC/PCAOB independence rules. Stakeholders, including regulators, national standard-setters and professional accountancy organizations, firms, academics and accounting educators, and others are encouraged to review the Report to obtain insights into the similarities and the differences between the Code's independence requirements that are globally applicable versus the US-based SEC/PCAOB rules.

Those charged with governance, policymakers, and others not directly involved in the application and implementation of independence standards might find it convenient to review the Summary Report.

Why Undertake This Benchmarking Study?

The IESBA launched the benchmarking study to promote awareness and adoption of the Code, especially the recently issued changes to the IIS (e.g., the <u>non-assurance services (NAS)</u> and <u>fee-related provisions</u>). The outcome of the benchmarking is intended to provide insights into how the provisions in the Code compare with those of a major jurisdiction like the U.S. and will ultimately instill greater public confidence in the robustness of the Code.

The IESBA staff is grateful to all those that have engaged with us in the development of this report, especially members of the Benchmarking Working Group, <u>Ms. Laura Friedrich</u> (Chair), <u>Mr. Richard Fleck</u> (NAS Task Force Chair), <u>Mr. Richard Huesken</u> (IESBA Member), <u>Mr. Peter Oastler</u>, (Independence Expert), and <u>Ms. Kristen Wydell</u> (IESBA Technical Advisor).



What's Covered Under the Benchmarking Initiative?

Informed by the input of the IESBA's Benchmarking Working Group, the IESBA's Consultative Advisory Group and the members of the IESBA, the staff-prepared Report addresses the focus areas and topics of greatest interest to the IESBA, users of the Code, and other stakeholders.

Without making judgments as to the relative merits of the two independence frameworks (such as whether one framework is

Overarching **Principles Key Definitions** Fees (including NOCLAR) Permissibility of Communication NAS to Audit **Business** with Those Charged with Governance/ Clients Relationships **Audit Committee** (General and Specific **Financial** Gifts and Long Association/ Interests/ Hospitality **Partner Rotation** Relationships

more stringent or rigorous than the other), the report highlights the similarities and key differences between the Code and the U.S. SEC and PCAOB rules in areas of greatest interest to stakeholders.

The benchmarking study focused on whether the Code's provisions address the same topics/ issues set out in the SEC/PCAOB rules and whether the two independence frameworks achieve comparable outcomes. The resulting Report highlights the differences between the two independence frameworks, with special regard given to those that might result in practice in different outcomes regarding the prohibition or permissibility of services or relationships to an audit client.

What Did We Learn?

The Code and the SEC/PCAOB rules are intended to apply in different circumstances. Whereas the Code is intended to apply to over 130 jurisdictions around the world, the SEC/PCAOB rules reflect U.S. law. This results in different approaches in terms of applicability and use. Notwithstanding the difference in the approach, neither the Code nor the SEC framework is entirely "rules-based" or "principles-based."

- Both independence frameworks specify overarching principles that are supported with specific requirements for firms/ auditors.
- The two independence frameworks set out similar fundamental objectives (or principles) by which an
 auditor's independence is assessed. For example, in the case of the Code, firms are required to apply
 the conceptual framework to independence, while compliance with the SEC's general independence
 standard is required under the SEC rules.
- There are differences in the terminology of the two independence frameworks (e.g., related entities versus affiliates).
- The practical application of overarching principles under the Code and SEC rules might result in differences.



The IESBA Staff determined that the Code and the SEC/PCAOB frameworks address similar key issues under the observed focus areas in a comparably similar manner. The differences between the frameworks mainly result from the different circumstances in which the frameworks operate and the global applicability of the Code.

The <u>Summary Report</u> points out some areas, where the IESBA Staff believes that differences between the Code's provisions and the SEC/PCAOB independence rules might result in different outcomes in practice, especially in relation to prohibited services and relationships for audit clients. Examples of such areas include:

- Evaluating compliance with overarching principles.
- Assuming management responsibility/ acting as management.
- Determination of related entities/ affiliates of the audit client.
- Specific fee-related provisions, in particular contingent fees.
- Requirements related to the provision of litigation support services and legal services to an audit client.
- Specific provisions relating to providing non-assurance services/ non-audit services to certain related entities/ affiliates of an audit client.
- Approval of provisions of non-assurance/non-audit services to parent entities.
- Accepting loans and guarantees from an audit client.
- Engaging in certain business relationships with an audit client.

How to Access the Code?



The benchmarking incorporates the authoritative text of the 2021 IESBA Handbook, including the recently issued revisions to the Code (at the back of the book) that will become effective in December 2022 (i.e., revisions relating to the objectivity of an engagement quality reviewer and other appropriate reviewers, and the revised non-assurance service (NAS) and fee-related provisions).

To access the Code and to obtain final pronouncements issued subsequent to April 2021 (e.g., the IESBA's final pronouncement relating to the revised definition of a public

interest entity), visit the IESBA's website at: www.ethicsboard.org/standards-pronouncements.

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A digital version of the Code is accessible on the e-International Standards platform.

