Exposure Draft 55 July 2014 *Comments due: September 30, 2014* 

Proposed International Public Sector Accounting Standard

# Improvements to IPSASs 2014



International Public Sector Accounting Standards Board®



International Public Sector Accounting Standards Board®

This document was developed and approved by the International Public Sector Accounting Standards Board<sup>®</sup> (IPSASB<sup>®</sup>).

The objective of the IPSASB is to serve the public interest by setting high-quality public sector accounting standards and by facilitating the adoption and implementation of these, thereby enhancing the quality and consistency of practice throughout the world and strengthening the transparency and accountability of public sector finances.

In meeting this objective, the IPSASB sets International Public Sector Accounting Standards (IPSAS) and Recommended Practice Guidelines (RPGs) for use by public sector entities, including national, regional, and local governments, and related governmental agencies.

IPSAS relate to the general purpose financial statements (financial statements) and are authoritative. RPGs are pronouncements that provide guidance on good practice in preparing general purpose financial reports (GPFRs) that are not financial statements. Unlike IPSAS, RPGs do not establish requirements. Currently, all pronouncements relating to GPFRs that are not financial statements are RPGs. RPGs do not provide guidance on the level of assurance (if any) to which information should be subjected.

The structures and processes that support the operations of the IPSASB are facilitated by the International Federation of Accountants<sup>®</sup> (IFAC<sup>®</sup>).

Copyright © July 2014 by the International Federation of Accountants (IFAC). For copyright, trademark, and permissions information, please see <u>page 20</u>.

## **REQUEST FOR COMMENTS**

This Exposure Draft, *Improvements to IPSASs 2014*, was developed and approved by the International Public Sector Accounting Standards Board (IPSASB).

The proposals in this Exposure Draft may be modified in light of comments received before being issued in final form. **Comments are requested by September 30, 2014.** 

Respondents are asked to submit their comments electronically through the IPSASB website, using the "<u>Submit a Comment</u>" link. Please submit comments in both a PDF <u>and</u> Word file. Also, please note that first-time users must register to use this feature. All comments will be considered a matter of public record and will ultimately be posted on the website.

This publication may be downloaded from the IPSASB website: www.ipsasb.org. The approved text is published in the English language.

## IMPROVEMENTS TO IPSASS 2014 (ED 55)

#### CONTENTS

	Page
Objective	5
Request for Comments	5
IPSASs Addressed	5
Amendments to IPSAS 1, Presentation of Financial Statements	7
Amendments to IPSAS 17, Property, Plant, and Equipment	9
Amendments to IPSAS 28, Financial Instruments: Presentation	12
Amendments to IPSAS 31, Intangible Assets	13
Appendix A	

## Objective

1. The objective of this Exposure Draft is to propose Improvements to IPSASs in order to take into account amendments to International Financial Reporting Standards based on the IASB's *Improvements to IFRSs* projects and *Narrow Scope Amendments* projects.

## **Request for Comments**

2. The IPSASB would welcome comments on all the changes proposed in the Exposure Draft. Comments are most helpful if they indicate the specific paragraph or group of paragraphs to which they relate, contain a clear rationale and, where applicable, provide a suggestion for alternative wording.

## **IPSASs Addressed**

3. The Improvements project deals with non-substantive changes to IPSAS through a collection of amendments which are unrelated. Amendments included arise from the annual improvements and narrow scope amendments projects of the IASB. For a full summary of the IASB amendments considered for inclusion in ED 55, *Improvements to IPSASs 2014* see Appendix A.

#### Improvement to IPSASs from Improvements to IFRSs and Narrow Scope Amendment projects

- 4. The amendments proposed are from the following IASB amendments:
  - a. Annual Improvements to IFRSs 2009-2011 Cycle (issued in May 2012 by the IASB);
  - b. Annual Improvements to IFRSs 2010-2012 Cycle (issued in December 2013 by the IASB); and
  - c. *Clarification of Acceptable Methods of Depreciation and Amortisation* (Amendments to IAS 16 and IAS 38 issued in May 2014).

IPSAS Standard	Summary of Proposed Change
IPSAS 1, Presentation of Financial Statements	Amendments to clarify the requirements for comparative information as a result of the <i>Annual Improvements to IFRSs 2009-2011 Cycle</i> (issued in May 2012 by the IASB).
IPSAS 17, Property, Plant, and Equipment	Amendments to clarify wording in the standard to interpret when servicing equipment is considered property, plant, and equipment or inventory, as a result of the <i>Annual Improvements to IFRSs 2009-2011 Cycle</i> (issued in May 2012 by the IASB).

IPSAS Standard	Summary of Proposed Change
	Amendments to clarify the revaluation methodology of the carrying amount and accumulated depreciation when an item of property, plant, and equipment is revalued, as a result of the <i>Annual</i> <i>Improvements to IFRSs 2010-2012 Cycle</i> (issued in May 2012 by the IASB).
	Amendments to clarify acceptable methods of depreciating assets, as a result of the narrow scope amendment, <i>Clarification of Acceptable Methods of Depreciation and Amortisation</i> (Amendments to IAS 16 and IAS 28 issued in May 2014 by the IASB).
IPSAS 28, Financial Instruments: Presentation	Amendments to clarify the tax effect of distributions to holders of equity instruments, as a result of the <i>Annual Improvements to IFRSs 2009-2011 Cycle</i> (issued in May 2012 by the IASB).
IPSAS 31, Intangible Assets	Amendments to clarify the revaluation methodology of the carrying amount and accumulated amortization when an intangible asset is revalued, as a result of the <i>Annual Improvements to IFRSs</i> <i>2010-2012 Cycle</i> (issued in May 2012 by the IASB).
	Amendments to clarify acceptable methods of amortizing intangible assets, as a result of the narrow scope amendment, <i>Clarification of</i> <i>Acceptable Methods of Depreciation and</i> <i>Amortisation</i> (Amendments to IAS 16 and IAS 28 issued in May 2014 by the IASB).

## Amendments to IPSAS 1, *Presentation of Financial Statements*

Paragraphs 21 and 53 are amended (new text is underlined and deleted text is struck through) and paragraphs 53A, 53B and 153E are inserted.

#### **Components of Financial Statements**

- 21. A complete set of financial statements comprises:
  - (a) A statement of financial position;
  - (b) A statement of financial performance;
  - (c) A statement of changes in net assets/equity;
  - (d) A cash flow statement;
  - (e) When the entity makes publicly available its approved budget, a comparison of budget and actual amounts either as a separate additional financial statement or as a budget column in the financial statements; <del>and</del>
  - (f) Notes, comprising a summary of significant accounting policies and other explanatory notes.,; and
  - (g) Comparative information in respect of the preceding period as specified in paragraphs 53 and 53A of IPSAS 1.

Comparative information

#### Minimum comparative information

- 53. Except when an IPSAS permits or requires otherwise, <u>an entity shall present</u> comparative information shall be disclosed in respect of the previous period for all amounts reported in the financial statements. <u>An entity shall include</u> Ccomparative information shall be included for narrative and descriptive information when <u>if</u> it is relevant to an understanding of the current period's financial statements.
- 53A. An entity shall present, as a minimum, one statement of financial position with comparative information for the preceding period, one statement of financial performance with comparative information for the preceding period, one statement of cash flows with comparative information for the preceding period and one statement of changes in net assets/equity with comparative information for the preceding period, and related notes.
- 53B. In some cases, narrative information provided in the financial statements for the previous period(s) continues to be relevant in the current period. For example, an entity discloses in the current period details of a legal dispute, the outcome of which was uncertain at the last reporting date and is yet to be resolved. Users may benefit from the disclosure of information that the uncertainty existed at the end of the preceding period and from disclosure of information about the steps that have been taken during the period to resolve the uncertainty.

•••

#### **Effective Date**

•••

#### <u>153E.Paragrahs 21 and 53 were amended and paragraphs 53A and 53B added by *Improvements to IPSASs 2014* issued in Month 2014. An entity shall apply those amendments for annual financial statements covering periods beginning on or after MM DD, YYYY. Earlier application is encouraged. If an entity applies the amendments for a period beginning before MM DD, YYYY, it shall disclose that fact.</u>

#### **Basis for Conclusions**

•••

BC7. The IPSASB reviewed the revisions to IAS 1 included in the Improvements to IFRSs issued by the IASB in May 2012 and generally concurred that there was no public sector specific reason for not adopting a portion of the amendments. The IPSASB noted some of the amendments, impact IFRS 1 and IAS 34, for which equivalent standards do not exist in IPSASs and therefore a portion of the amendments have been excluded. Further, a portion of the amendments propose changes related to presenting a statement of financial position at the beginning of a preceding period for retrospective changes resulting from accounting policy changes, restatements and reclassifications. Presentation of an opening statement of financial position is currently not a concept included in IPSASs and introducing the proposed changes related to this portion of the proposed IASB amendments, is not considered minor and therefore these have been excluded. A further portion of the amendment related to presenting additional comparative information was not considered a minor change and has also been excluded.

## Amendments to IPSAS 17, Property, Plant, and Equipment

Paragraphs 17, 50 and 72 are amended (new text is underlined and deleted text is struck through) and paragraphs 78A, 106A and 107E are inserted.

#### Recognition

• • •

17. Spare Items such as spare parts, stand-by equipment and servicing equipment are recognized in accordance with this IPSAS are usually carried as inventory and recognized in surplus or deficit as consumed. However, major spare parts and stand-by equipment qualify as property, plant, and equipment when they meet the definition of property, plant, and equipment. Otherwise, such items are classified as inventory. an entity expects to use them during more than one period. Similarly, if the spare parts and servicing equipment can be used only in connection with an item of property, plant, and equipment, they are accounted for as property, plant, and equipment.

•••

#### **Revaluation Model**

•••

- 50. When an item of property, plant, and equipment is revalued, any accumulated depreciation the carrying amount of that asset is adjusted to the revalued amount. As the date of the revaluation, the asset is treated in one of the following ways:
  - (a) Restated proportionately <u>The gross carrying amount is adjusted in a manner that is consistent</u> with the change in the gross carrying amount of the asset, so that revaluation of the carrying amount of the asset. For example, the gross carrying amount may be restated by reference to observable market data or it may be restated proportionately to the change in the carrying amount. The accumulated depreciation at the date of the revaluation is adjusted to equal the difference between the gross carrying amount and the carrying amount of the asset after taking into account accumulated impairment losses; or after revaluation equals its revalued amount. This method is often used when an asset is revalued by means of applying an index to its depreciated replacement cost.
  - (b) <u>The accumulated depreciation is eliminated against the gross carrying amount of the asset.</u> and the net amount restated to the revalued amount of the asset. This method is often used for buildings.

The amount of the adjustment arising on the restatement or elimination of accumulated depreciation forms part of the increase or decrease in carrying amount that is accounted for in accordance with paragraphs 54 and 55.

#### Depreciable Amount and Depreciation Period

• • •

...

72. The future economic benefits or service potential embodied in an item of property, plant, and equipment are consumed by the entity principally through the use of the asset. However, other factors such as technical or commercial obsolescence and wear and tear while an asset remains

idle often result in the diminution of the economic benefits or service potential that might have been obtained from the asset. Consequently, all the following factors are considered in determining the useful life of an asset:

- (a) Expected usage of the asset. Usage is assessed by reference to the asset's expected capacity or physical output.
- (b) Expected physical wear and tear, which depends on operational factors such as the number of shifts for which the asset is to be used and the repair and maintenance program, and the care and maintenance of the asset while idle.
- (c) Technical or commercial obsolescence arising from changes or improvements in production, or from a change in the market demand for the product or service output of the asset. <u>Expected future reductions in the selling price of an item that was produced using an asset</u> <u>could indicate the expectation of technical or commercial obsolescence of the asset, which,</u> <u>in turn, might reflect a reduction of the future economic benefits or service potential embodied</u> <u>in the asset.</u>

•••

#### **Depreciation method**

•••

78A. <u>A depreciation method that is based on revenue that is generated by an activity that includes the use of an asset is not appropriate. The revenue generated by an activity that includes the use of an asset generally reflects factors other than the consumption of the economic benefits or service potential of the asset. For example, revenue is affected by other inputs and processes, selling activities and changes in sales volumes and prices. The price component of revenue may be affected by inflation, which has no bearing upon the way in which an asset is consumed.</u>

•••

#### **Transitional Provisions**

•••

<u>106A.Paragraph 50 was amended by *Improvements to IPSASs 2014* issued in Month 2014. An entity shall apply those amendments to all revaluations recognized in annual periods beginning on or after the date of initial application of that amendment and in the immediately preceding annual period.</u>

• • •

#### **Effective Date**

•••

<u>107E.Paragrahs 17, 50 and 72 were amended and paragraphs 78A, 106A added by Improvements</u> to IPSASs 2014 issued in Month 2014. An entity shall apply those amendments for annual financial statements covering periods beginning on or after MM DD, YYYY. Earlier application is encouraged. If an entity applies the amendments for a period beginning before MM DD, YYYY, it shall disclose that fact.

#### **Basis for Conclusions**

•••

BC9. The IPSASB reviewed the revisions to IAS 16 included in the Improvements to IFRSs issued by the IASB in May 2012 and generally concurred that there was no public sector specific reason for not adopting the amendments.

## Amendments to IPSAS 28, Financial Instruments: Presentation

Paragraphs 40, 42 and 44 are amended (new text is underlined and deleted text is struck through) and paragraphs 40A and 61A are inserted.

#### Interest, dividends, losses and gains (see also paragraph AG62)

- 40. Interest, dividends, losses and gains relating to a financial instrument or a component that is a financial liability shall be recognized as revenue or expense in surplus or deficit. Distributions to holders of an equity instrument shall be recognized debited by the entity directly to in net assets/equity, net of any related income tax benefit. Transaction costs incurred on transactions in net assets/equity shall be accounted for as a deduction from net assets/equity, net of any related income tax benefit.
- <u>40A.</u> Income tax relating to distributions to holders of an equity instrument and to transaction costs of an equity transaction shall be accounted for in accordance with the relevant international or national accounting standard dealing with income taxes.

•••

42. An entity typically incurs various costs in issuing or acquiring its own equity instruments. Those costs might include registration and other regulatory fees, amounts paid to legal, accounting and other professional advisers, printing costs and stamp duties. The transaction costs of an equity transaction are accounted for as a deduction from equity (net of any related income tax benefit) to the extent that they are incremental costs directly attributable to the equity transaction that otherwise would have been avoided. The costs of an equity transaction that otherwise as an expense.

•••

44. The amount of transaction costs accounted for as a deduction from equity in the period is disclosed separately under in accordance with IAS 1.

#### Effective Date

•••

61A. Paragraphs 40, 42 and 44 were amended and paragraphs 40A and 61A added by *Improvements to IPSASs 2014* issued in Month 2014. An entity shall apply those amendments for annual financial statements covering periods beginning on or after MM DD, YYYY. Earlier application is encouraged. If an entity applies the amendments for a period beginning before MM DD, YYYY, it shall disclose that fact.

#### **Basis for Conclusions**

•••

BC27.The IPSASB reviewed the Amendments to IAS 32 issued by the IASB in May 2014 and generally concurred that there was no public sector specific reason for not adopting the amendments.

## Amendments to IPSAS 31, Intangible Assets

Paragraph 79, 91 and 97 are amended (new text is underlined and deleted text is struck through) and paragraphs 97A, 97B, 97C, 131A, and 134 are inserted.

#### **Revaluation Model**

•••

- 79. If <u>When</u> an intangible asset is revalued, <del>any accumulated amortization</del> <u>the carrying amount of that</u> <u>asset is adjusted to the revalued amount.</u> <u>A</u> the date of the revaluation, <u>the asset</u> is <del>either</del> <u>treated</u> <u>in one of the following ways</u>:
  - (a) Restated proportionately <u>The gross carrying amount is adjusted in a manner that is consistent</u> with the change in the gross carrying amount of the asset so that <u>revaluation of</u> the carrying amount of the asset. For example, the gross carrying amount may be restated by reference to observable market data or it may be restated proportionately to the change in the carrying amount. The accumulated amortization at the date of the revaluation is adjusted to equal the difference between the gross carrying amount and the carrying amount of the asset after taking into account accumulated impairment losses after revaluation equals its revalued amount; or
  - (b) <u>The accumulated amortization is</u>  $\in \underline{e}$  liminated against the gross carrying amount of the asset. and the net amount restated to the revalued amount of the asset.

The amount of the adjustment of accumulated amortization forms part of the increase or decrease in the carrying amount that is accounted for in accordance with paragraphs 84 and 85.

#### **Useful life**

•••

91. Given the history of rapid changes in technology, computer software and many other intangible assets are susceptible to technological obsolescence. Therefore, it is likely will often be the case that their useful life is short. Expected future reductions in the selling price of an item that was produced using an intangible asset could indicate the expectation of technological or commercial obsolescence of the asset, which, in turn, might reflect a reduction of the future economic benefits or service potential embodied in the asset.

•••

#### Amortization Period and Amortization Method

•••

97. A variety of amortization methods can be used to allocate the depreciable amount of an asset on a systematic basis over its useful life. These methods include the straight-line method, the diminishing balance method and the units of production method. The method used is selected on the basis of the expected pattern of consumption of the expected future economic benefits or service potential embodied in the asset and is applied consistently from period to period, unless there is a change in the expected pattern of consumption of those future economic benefits or service potential.

•••

- 97A. There is a rebuttable presumption that an amortization method that is based on the revenue generated by an activity that includes the use of an intangible asset is inappropriate. The revenue generated by an activity that includes the use of an intangible asset typically reflects factors that are not directly linked to the consumption of the economic benefits or service potential embodied in the intangible asset. For example, revenue is affected by other inputs and processes, selling activities and changes in sales volumes and prices. The price component of revenue may be affected by inflation, which has no bearing upon the way in which an asset is consumed. This presumption can be overcome only in the limited circumstances:
  - (a) In which the intangible asset is expressed as a measure of revenue, as described in paragraph 98C; or
  - (b) When it can be demonstrated that revenue and the consumption of the economic benefits or service potential of the intangible asset are highly correlated.
- <u>97B.</u> In choosing an appropriate amortization method in accordance with paragraph 97, an entity could determine the predominant limiting factor that is inherent in the intangible asset. For example, the contract that sets out the entity's rights over its use of an intangible asset might specify the entity's use of the intangible asset as a predetermined number of years (i.e., time), as a number of units produced or as a fixed total amount of revenue to be generated. Identification of such a predominant limiting factor could serve as the starting point for the identification of the appropriate basis of amortization, but another basis may be applied if it more closely reflects the expected pattern of consumption of economic benefits or service potential.
- 97C. In the circumstance in which the predominant limiting factor that is inherent in an intangible asset is the achievement of a revenue threshold, the revenue to be generated can be an appropriate basis for amortization. For example, the right to operate a toll road could be based on a fixed total amount of revenue to be generated from cumulative tolls charged (for example, a contract could allow operation of the toll road until the cumulative amount of tolls generated from operating the road reaches CU100 million). In the case in which revenue has been established as the predominant limiting factor in the contract for the use of the intangible asset, the revenue that is to be generated might be an appropriate basis for amortizing the intangible asset, provided that the contract specifies a fixed total amount of revenue to be generated on which amortization is to be determined.

••••

#### **Transitional Provisions**

•••

<u>131A.Paragraph 79 was amended by *Improvements to IPSASs 2014* issued in Month 2014. An entity shall apply those amendments to all revaluations recognized in annual periods beginning on or after the date of initial application of that amendment and in the immediately preceding annual period.</u>

•••

#### Effective Date

•••

134. Paragraphs 79, 91 and 97 were amended and paragraphs 97A, 97B, 97C and 131A added by Improvements to IPSASs 2014 issued in Month 2014. An entity shall apply those amendments for annual financial statements covering periods beginning on or after MM DD, YYYY. Earlier application is encouraged. If an entity applies the amendments for a period beginning before MM DD, YYYY, it shall disclose that fact.

#### **Basis for Conclusions**

•••

BC10.The IPSASB reviewed the revisions to IAS 38 included in the Improvements to IFRSs issued by the IASB in December 2013 and generally concurred that there was no public sector specific reason for not adopting the amendments.

## Appendix A

IFRS	Subject of Amendment	Relationship with IPSASs/ED
IFRS 1, First-time Adoption of International Financial Reporting	Repeated application of IFRS 1.	The ongoing project <i>First-Time Adoption of</i> <i>Accrual Basis IPSASs</i> is not an IFRS convergence project, therefore amendments
Standards	Borrowing costs.	related to IFRS 1, <i>First-time Adoption of IFRS</i> are not considered relevant. Further, IPSAS 5, <i>Borrowing Costs</i> is not converged with the current version of IAS 23, <i>Borrowing Costs</i> .
IAS 1, Presentation of Financial Statements	Amendments to requirements related to comparative period information.	A portion of this proposed amendment is recommended for IPSAS 1, <i>Presentation of</i> <i>Financial Statements</i> . The changes are included in ED 55, <i>Improvements to IPSASs</i> <i>2014.</i> The portions of the amendments which have been excluded relate to IFRS 1 and IAS 34, for which equivalent IPSASs do not exist, as well as for amendments related to presenting an opening balance sheet for retrospective changes in accounting policies, restatements and reclassifications. The concept of presenting an opening balance sheet is not currently included in IPSASs and would not be considered a minor change. A further amendment related to additional comparative information was also excluded, as it was not considered minor.
IAS 16, Property, Plant and Equipment	Amendments to clarify wording in the standard to interpret when servicing equipment is considered property, plant, and equipment or inventory.	This proposed amendment is recommended for IPSAS 17, <i>Property,</i> <i>Plant, and Equipment.</i> Proposed changes are included in ED 55, <i>Improvements to</i> <i>IPSASs 2014.</i>

## Table of IASB Improvements Considered for Inclusion in ED 55, Improvements to IPSASs 2014

IFRS	Subject of Amendment	Relationship with IPSASs/ED
IAS 32, Financial Instruments: Presentation	Amendments to clarify the tax effect of distributions to holders of equity instruments.	This proposed amendment is recommended for IPSAS 28, <i>Financial</i> <i>Instruments: Presentation.</i> Proposed changes are included in ED 55, <i>Improvements to IPSASs 2014.</i>
IAS 34, Interim Financial Reporting	Interim financial reporting and segment information for total assets and liabilities.	No equivalent IPSAS. The IPSASB has included <i>Interim Financial Reporting</i> as a potential project in the IPSASB strategy 2015- 2019 consultation. The IFRS improvements are not currently relevant to IPSAS.
IFRS 2, Share-based Payment	Definition of vesting conditions.	No equivalent IPSAS.
IFRS 3, Business Combinations	Accounting for contingent consideration in a business combination.	No equivalent IPSAS. The IPSASB has a current project on public sector combinations and this amendment will be considered in that project.
IFRS 8, Operating Segments	Aggregation of operating segments. Reconciliation of the total of the reportable segments' assets to the entity's assets.	IPSAS 18, Segment Reporting, is based on IAS 14, Segment Reporting and has not yet been converged with IFRS 8, Operating Segments. Therefore, the improvements to IFRS 8 are not yet relevant to IPSAS 18 and will be considered if a future project to converge with IFRS 8 is undertaken.
IFRS 13, <i>Fair Value</i> <i>Measurement</i>	Short-term receivables and payables.	No equivalent IPSAS. The IPSASB has included <i>Measurement-public sector specific</i> as a potential project in the IPSASB strategy 2015– 2019 consultation. The IFRS improvements are not currently relevant to IPSAS.
IAS 16, Property, Plant and Equipment	Amendments to clarify the revaluation methodology of the carrying amount and accumulated depreciation when an item of property, plant, and equipment is revalued.	This proposed amendment is recommended for IPSAS 17, <i>Property,</i> <i>Plant, and Equipment.</i> Proposed changes are included in ED 55, <i>Improvements to</i> <i>IPSASs 2014.</i>

IFRS	Subject of Amendment	Relationship with IPSASs/ED
IAS 24, Related Party Disclosures	Key management personnel disclosures amendments.	IPSAS 20, <i>Related Party Disclosures</i> , is based on an earlier version of IAS 24. The current wording of IPSAS 20 is not consistent with the wording related to the proposed changes to IFRSs and therefore the changes are not considered minor and are not currently relevant.
IAS 38, Intangible Assets	Amendments to clarify the revaluation methodology of the carrying amount and accumulated amortization when an intangible asset is revalued.	This proposed amendment is recommended for IPSAS 31, <i>Intangible</i> <i>Assets.</i> Proposed changes are included in ED 55, <i>Improvements to IPSASs 2014.</i>
IFRS 1, First-time Adoption of International Financial Reporting Standards	Meaning of "effective IFRSs".	The ongoing project <i>First-Time Adoption of</i> <i>Accrual Basis IPSASs</i> is not an IFRS convergence project, therefore amendments related to IFRS 1, <i>First-time Adoption of IFRS</i> are not considered relevant.
IFRS 3, Business Combinations	Scope exceptions for joint ventures.	No equivalent IPSAS. The IPSASB has a current project on entity combinations and this amendment will be considered in that project.
IFRS 13, Fair Value Measurement	Scope of paragraph 52 (portfolio exception).	No equivalent IPSAS. The IPSASB has included <i>Measurement-public sector specific</i> as a potential project in the IPSASB strategy 2015– 2019 consultation. The IFRS improvements are not currently relevant to IPSAS.
IAS 40, Investment Property	Clarifying the interrelationship between IFRS 3 and IAS 40 when classifying property as investment property or owner-occupied property.	The amendment proposed relates to the interaction with IFRS 3, <i>Business Combinations</i> , for which currently there is no equivalent IPSAS. The IPSASB has a current project on public sector combinations and this amendment will be considered in that project.

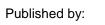
IFRS	Subject of Amendment	Relationship with IPSASs/ED
Recoverable Amount Disclosures for Non- Financial Assets (Amendments to IAS 36 issued May 2013)	Changes to required disclosures for discount rates for recoverable amounts when testing for impairment of assets.	IPSAS 26, <i>Impairment of Cash-Generating</i> <i>Assets</i> is not consistent with the wording of IAS 36 and as a result the change is not considered relevant.
Novation of Derivatives and Continuation of Hedge Accounting (Amendments to IAS 39 issued June 2013)	Changes to provide relief from discontinuing hedge accounting when novation of a derivative designated for hedging meets certain criteria.	This narrow scope amendment will be considered in the financial instruments amendments project when this is initiated.
IFRS 9, Financial Instruments Hedge Accounting (Amendments to IFRS 9, IFRS 7 and IAS 39 issued November 2013)	Various updates related to hedge accounting.	This narrow scope amendment will be considered in the financial instruments amendments project when this is initiated.
Defined Benefit Plans: Employee Contributions (Amendments to IAS 19 issued November 2013)	Amendments to IAS 19 related to employee or 3 <sup>rd</sup> parties contributions to defined benefit plans.	IPSAS 25, <i>Employee Benefits</i> is based on an earlier version of IAS 19, <i>Employee Benefits</i> . The current wording of IPSAS 25 is not consistent with the wording related to the proposed changes to IFRS and therefore the changes are not considered minor.
Accounting for Acquisitions in Joint Operations (Amendments to IFRS 11 issued May 2014)	Amendments to clarify accounting for acquisitions of joint operations when the activities are a business.	This narrow scope amendment will be considered in the public sector combinations project as the amendment relates to acquisition accounting and interactions with IFRS 3.
Clarification of Acceptable Methods of Depreciation and Amortisation (Amendments to IAS 16 and IAS 38 issued May 2014)	Amendments to clarify acceptable methods of depreciating and amortizing tangible and intangible assets.	The proposed amendments are recommended for IPSAS 17, <i>Property,</i> <i>Plant, and Equipment</i> and IPSAS 31, <i>Intangible Assets.</i> Proposed changes are included in ED 55, <i>Improvements to IPSASs</i> 2014.

International Public Sector Accounting Standards, Exposure Drafts, Consultation Papers, and other IPSASB publications are published by, and copyright of, IFAC.

The IPSASB and IFAC do not accept responsibility for loss caused to any person who acts or refrains from acting in reliance on the material in this publication, whether such loss is caused by negligence or otherwise.

The IPSASB logo, 'International Public Sector Accounting Standards Board', 'IPSASB', 'International Public Sector Accounting Standards' 'IPSAS', the IFAC logo, 'International Federation of Accountants', and 'IFAC' are trademarks and service marks of IFAC.

Copyright © July 2014 by the International Federation of Accountants (IFAC). All rights reserved. Permission is granted to make copies of this work to achieve maximum exposure and feedback provided that each copy bears the following credit line: "Copyright © July 2014 by the International Federation of Accountants (IFAC). All rights reserved. Used with permission of IFAC. Permission is granted to make copies of this work to achieve maximum exposure and feedback."







International Public Sector Accounting Standards Board® 529 Fifth Avenue, 6th Floor, New York, NY 10017 T + 1 (212) 286-9344 F +1 (212) 286-9570 www.ipsasb.org